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Remarks and Instructions

For updating printed manuals, page numbers indicating portions of the manual that are to be removed and replaced are shown below.

Chapter		Remove Pages	Insert Pages
Title Page		1 – 2	1 – 2
Contents		5 – 12	5 – 12
Chapter 430	Surface Water Quality	430-1 – 430-10	430-1 – 430-10
Chapter 630	Construction Close Out for Environmental	630-1 – 630-2	630-1 – 630-2
Appendix B	Interagency Agreements	B-1 – B-2	B-1 – B-2

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Please contact Ashley Carle at 360-705-7493 or carleas@wsdot.wa.gov with comments, questions, or suggestions for improvement to the manual.

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Washington State Department of Transportation Environmental Services Office PO Box 47331 Olympia, WA 98504

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Environmental Manual

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English

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Contents

Chapter 100	Purpo	se and Overview	100-1	
Chapter 200	Transp	oortation Planning	200-1	
•	200.01	Environmental Considerations in Transportation Planning		
Chapter 300	Project Scoping and Programming			
•	300.01	Introduction and Overview		
	300.02	Project Scoping		
	300.03	Project Classification		
	300.04	NEPA Classifications		
	300.05	SEPA Classifications	300-5	
	300.06	Revision of Project Scope and Classification	300-6	
		300.06(1) NEPA Reclassification	300-6	
		300.06(2) SEPA Reclassification	300-6	
	300.07	Highways Over National Forest Lands	300-6	
	300.08	Environmental Database Resources	300-6	
		300.08(1) WSDOT's GIS Workbench	300-6	
		300.08(2) Expansion of GIS Workbench	300-7	
		300.08(3) Citing a GIS Database	300-7	
	300.09	Applicable Statutes and Regulations	300-7	
	300.10	Abbreviations and Acronyms	300-8	
	300.11	Glossary	300-8	
Chapter 400		onmental Review (NEPA/SEPA) and Transportation		
	Decisi	on Making		
	400.01	Defining a Transportation Project for Environmental Review		
	400.02	Roles and Responsibilities		
		400.02(1) Lead Agencies		
		400.02(2) Cooperating/Consulted Agencies	400-3	
		400.02(3) Participating Agencies	400-4	
		400.02(4) Tribal Participation		
		400.02(5) Public Involvement / Community Engagement	400-5	
		400.02(6) WSDOT Internal Roles and Responsibilities	400-8	
	400.03	Identifying the Type of Environmental Document	400-9	
	400.04	NEPA/SEPA Procedures	400-9	
	400.05	Ensuring Environmental Document Quality	400-10	
		400.05(1) Document Standards and Plain Talk	400-10	
		400.05(2) Publication Standard Messages	400-11	
	400.06	Using Existing Environmental Documents	400-11	
		400.06(1) Re-evaluations	400-11	
		400.06(2) Supplemental Documents	400-13	
		400.06(3) Using NEPA Documents for SEPA	400-14	

	400.07	Documenti	ng an Environmental Impact Statement (EIS)	. 400-14
		400.07(1)	Scoping Process	. 400-14
		400.07(2)	Draft Environmental Impact Statement (DEIS)	. 400-17
		400.07(3)	Final EIS (FEIS)	. 400-19
		400.07(4)	Record of Decision (ROD)	. 400-20
	400.08	Documenti	ng an Environmental Assessment (EA) or SEPA Checklist.	. 400-20
		400.08(1)	NEPA Environmental Assessments	. 400-20
		400.08(2)	SEPA Threshold Determination (SEPA Checklist)	. 400-21
	400.09	Categorical	Exclusions/Exemptions (CE)	. 400-21
		400.09(1)	NEPA CEs (Categorical Exclusions)	. 400-22
		400.09(2)	SEPA CEs (Categorical Exemptions)	. 400-22
	400.10	Environme	ntal Document Legal Considerations	. 400-22
		400.10(1)	Statute of Limitations	. 400-22
		400.10(2)	Administrative Record	. 400-23
	400.11	Applicable	Statutes and Regulations	. 400-25
		400.11(1)	National Environmental Policy Act (NEPA)	. 400-25
		400.11(2)	Other Federal Environmental Statutes	. 400-25
		400.11(3)	State Environmental Policy Act (SEPA)	. 400-26
	400.12	Abbreviation	ons and Acronyms	. 400-26
	400.13	Glossary		. 400-27
Chapter 412	Indired	t and Cum	ulative Impacts	412-1
•	412.01		n	
	412.02		of Requirements	
	412.03	2	pacts Included in the Cumulative Impacts Analysis	
	412.04		Cumulative Impacts	
	412.05	Climate Ch	ange and Greenhouse Gases	412-5
	412.06	Case Law a	and Cumulative Impacts Analysis	412-5
	412.07		Resources of Indirect and Cumulative Effects	
	412.08	Applicable	Statutes and Regulations	412-7
	412.09			
Chapter 420	Earth (nd Soils)	
	420.01		of Requirements for Geology and Soils	
	420.02	-	for Analyzing Geology and Soils Impacts	
	420.03		Statues and Regulations.	
		1.1	Federal.	
		420.03(2)	State and Local	
		()		

Chapter 425	Air		425-1
	425.01	Air Quality Overview	425-1
	425.02	Conformity Requirements	425-1
		425.02(1) Exempt Projects	425-2
		425.02(2) Region-Level Analysis	425-2
		425.02(3) Project-Level Analysis	
	425.03	NEPA Requirements	425-3
		425.03(1) Criteria Pollutants	425-4
		425.03(2) Mobile Source Air Toxics (MSATs)	425-4
		425.03(3) Greenhouse Gas Emissions (GHG)	425-4
		425.03(4) Temporary Construction Emissions	425-4
		425.03(5) Fugitive Dust	425-4
	425.04	Modeling Requirements	425-5
	425.05	Air Quality Permits and Approvals	425-5
	425.06	Multi-Modal and Non-Road Air Quality Requirements	425-5
	425.07	Air Quality Statutes, Regulations, and Guidance	425-5
		425.07(1) Federal	425-5
		425.07(2) State	425-6
		425.07(3) Regional	425-6
	425.08	Abbreviations and Acronyms	425-6
	425.09	Glossary	425-7
Chapter 430	Surfac	e Water Quality	430-1
	430.01	Surface Water Quality Requirements	430-1
	430.02	Analyzing Surface Water Impacts	430-2
	430.03	303(d) and TMDL Impaired Water Bodies	430-3
	430.04	Surface Water Interagency Agreements	430-4
	430.05	Water Quality Permits and Approvals	430-4
		430.05(1) Federal	430-4
		430.05(2) State	430-5
		430.05(3) Local	430-5
	430.06	Non-Road Project Surface Water Requirements	430-5
		430.06(1) Ferries	430-5
		430.06(2) Airports, Rail, and Nonmotorized Facilities	430-5
	430.07	Surface Water Quality Resource Materials	430-6
	430.08	Applicable Statutes and Regulations	430-6
		430.08(1) Federal	430-6
		430.08(2) State	430-7
		430.08(3) Tribal	430-7
	430.09	Abbreviations and Acronyms	430-8

Chapter 431	Wetlan	ds		431-1
	431.01	Wetlands a	nd Other Waters	431-1
	431.02	Assessing	Wetlands and Other Waters	431-2
	431.03	Identifying	Impacts to Wetlands and Other Waters	431-3
	431.04	Mitigating	for Impacts to Wetlands and Other Waters	431-3
		431.04(1)	Selecting a Compensatory Mitigation Option	431-4
		431.04(2)	Developing Detailed Mitigation Plans	431-5
		431.04(3)	Joint Aquatic Resources Permit Application (JARPA) Submittals and Final Plan Development	431-6
	431.05	Policies, R	egulations, and Agreements	431-6
		431.05(1)	Policies	431-6
		431.05(2)	Federal Statutes and Regulations	431-6
		431.05(3)	State Statutes and Regulations	431-7
		431.05(4)	Local Requirements	431-7
	431.06	Abbreviati	ons and Acronyms	431-7
	431.07	Glossary.		431-7
Chapter 432	Floodp	lains		432-1
•	432.01	Summary of	of Floodplain Requirements	432-1
	432.02	Applicable	Statutes and Regulations	432-1
		432.02(1)	National Environmental Policy Act/State Environmental Policy Act	432-1
		432.02(2)	Endangered Species Act	
		432.02(3)	Floodplain Management	
		432.02(4)	Flood Control Management Act	
		432.02(5)	Local Ordinances	432-2
	432.03	Governor's	s Directive on Acquisitions of Agricultural Resource Land.	432-4
	432.04		emorandum of Agreement (MOA) for Transportation	
	432.05		Discipline Report	
	432.06	_	odplain Technical Advisory	
	432.07		deral-Aid Highway Program Policy & Guidance Center	
	432.08		ergency Procedures	
	432.09		trol Assistance Account Program (FCAAP)	
	432.10		Permits and Approvals	
	432.11		Project Requirements	
	432.12		Resources	
	.52.12	432.12(1)	Comprehensive Flood Hazard Management Plans	
		432.12(1)	Local Floodplain Management	
		432.12(3)	Emergency Relief Procedures Manual M 3014	
		432.12(4)	Climate Change.	
		432.12(5)		

	432.13	Abbreviations and Acronyms	432-9
	432.14	Glossary	432-9
Chapter 433	Ground	dwater	433-1
-	433.01	Summary of Requirements for Groundwater	
	433.02	Groundwater Policy Guidance	433-2
		433.02(1) State Source Water Assessment and Protection Programs Guidance	
	433.03	Groundwater Related Interagency Agreements	
		433.03(1) Sole Source Aquifers	
		433.03(2) Drinking Water Well Sanitary Control Areas – Screening Criteria	
	433.04	Applicable Statutes and Regulations	
		433.04(1) Federal	
		433.04(2) State and Local	
	433.05	Abbreviations and Acronyms	433-4
	433.06	Glossary	
Chapter 436	Fish, V	Vildlife, and Vegetation	
•	436.01	Fish, Wildlife, and Vegetation Policies and Regulations	
	436.02	Addressing Fish, Wildlife, and Vegetation in the NEPA/SEPA Proces	
	436.03	Working With Endangered and Threatened Species	
		436.03(1) Maintenance Activities and the ESA Section 4(d) Rule	
		436.03(2) ESA Section 7 Compliance	436-3
		436.03(3) ESA Section 9 Compliance	436-6
	436.04	Working on Public Lands	436-6
	436.05	Protecting Birds	436-7
	436.06	Considering Fisheries Resources	436-8
	436.07	Protecting Marine Mammals	436-9
	436.08	Habitat Considerations	436-9
	436.09	Coordinating With Tribes on Fish, Wildlife, and Vegetation Resource	s 436-10
	436.10	Mitigation and Other Policies	436-10
	436.11	Abbreviations and Acronyms	436-11
	436.12	Glossary	436-12
Chapter 440	Energy	/	440-1
	440.01	Energy Background	440-1
	440.02	Documentation and Modeling Requirements	440-1
		440.02(1) Affected Environment	
		440.02(2) Energy Consumption	440-2
		440.02(3) Greenhouse Gas Emissions	440-2
		440.02(4) Conservation Measures and Mitigation	440-2

	440.03	Applicable Statutes, Regulations, and Guidance	440-3
		440.03(1) Federal	440-3
		440.03(2) State	440-3
	440.04	Non-Road Project Requirements	440-3
	440.05	Abbreviations and Acronyms	440-3
	440.06	Glossary	440-4
Chapter 446	Noise .		446-1
-	446.01	Traffic Noise Background	446-1
	446.02	Traffic Noise Requirements	446-1
	446.03	Noise Technical and Policy Guidance	446-2
		446.03(1) WSDOT Guidance	446-2
		446.03(2) FHWA Guidance	446-2
	446.04	Noise Permits and Approvals	446-4
	446.05	Noise Considerations for Non-Highway Projects	446-4
		446.05(1) FTA lead/co-lead projects	446-4
		446.05(2) FRA Lead/Co-Lead Projects	446-4
		446.05(3) WSF Projects	446-4
		446.05(4) WSDOT Airports	446-4
	446.06	Applicable Statutes and Regulations	446-5
	446.07	Abbreviations and Acronyms	446-5
	446.08	Glossary	446-6
Chapter 447	Hazard	lous Materials (HazMat) and Solid Waste	447-1
•	447.01	Considering HazMat During the Project Lifecycle	
	447.02	Determining Suitable HazMat Documentation from the ERS	
	447.03	Writing and Right-Sizing HazMat Analysis	
	447.04	Identifying Potentially Contaminated Property	447-3
		447.04(1) Phase I Environmental Site Assessment (Phase I ESA)	
		447.04(2) Phase II Environmental Site Assessment (Phase II ESA).	447-4
	447.05	Managing Liability During Real Estate Acquisition	447-5
	447.06	Planning for Sediment Management	447-6
	447.07	Using Construction Specifications and Provisions	447-6
		447.07(1) Identifying and Reporting HazMat During Construction	447-7
		447.07(2) Encountering Unknown Underground Storage Tanks (US)	Гs) 447-7
		447.07(3) Finding Releases of Unknown HazMat	
		447.07(4) Responding to Spills From Construction Activities	447-9
		447.07(5) Reporting Spills Caused by the Traveling Public	
		(Third-Party)	447-9
	447.08	Managing HazMat During Construction	. 447-11

	447.09	Reusing or Disposing of Project Waste Materials	447-12
	447.10	Laws and Regulations	447-13
		447.10(1) Federal Laws and Regulations	447-13
		447.10(2) State Regulations	447-13
	447.11	Abbreviations and Acronyms	447-13
	447.12	Glossary	447-14
Chapter 455	Land U	Jse and Transportation	455-1
-	455.01	Land Use, Transportation and Practical Solutions	455-1
		455.01(1) Advisory Team Roles and Responsibilities	455-2
	455.02	Requirements for Land Use Analysis	455-2
	455.03	Requirements for Transportation Analysis	455-3
	455.04	Coordination with Federal Agencies other than FHWA	455-4
		455.04(1) Waterborne Navigation and Ferry Facilities	455-4
		455.04(2) Rail Facilities	455-5
		455.04(3) Aviation Facilities	455-6
	455.05	Documenting Land Use Analysis for Legal Sufficiency under NEPA.	455-6
	455.06	Bicycling and Pedestrian Facilities	455-7
	455.07	Transit	455-8
	455.08	Farmland	455-8
		455.08(1) Farmland and Mitigation Sites	455-9
		455.08(2) State Conservation Commission Memorandum of Understandings	455-9
	455.09	Resource Conservation Areas	455-9
	455.10	Recreational Land Conversions Section 6(f)	455-10
		455.10(1) Section 6(f) Reviews	455-10
		455.10(2) Other Grant Funded Properties	455-12
	455.11	Wild and Scenic Rivers	455-13
		455.11(1) National Rivers Inventory	455-14
		455.11(2) Washington State Scenic River System	455-14
	455.12	Statutes and Regulations	455-14
	455.13	Abbreviations and Acronyms	455-15
	455.14	Glossary	455-16
Chapter 456	Cultura	al Resources	456-1
	456.01	Cultural Resources Overview	456-1
	456.02	Section 106 Review and Compliance: FHWA	456-3
	456.03	Section 106 Review and Compliance: Federal Lands	456-5
	456.04	Section 106 Review and Compliance: COE	456-5
	456.05	Section 106 Review and Compliance: Other Federal Agencies	456-5
	456.06	Governor's Executive Order 05-05 Review and Compliance	456-7
	456.07	Bridge Compliance	456-11

	456.08	Artifact Collection and Disposition (Curation)	456-15
		456.08(1) Factors in Determining a Curation Facility	456-15
		456.08(2) Disposition of Archaeological Artifacts and Records From State Land, Federal Land, or Tribal Land	456-15
		456.08(3) Submitting Collections to the Selected Curation Facility.	456-17
	456.09	Use of Museums and Information Centers as Potential Mitigation	456-17
		456.09(1) Exhibits/Displays	456-17
		456.09(2) Stand-Alone Facilities	456-18
	456.10	Additional Cultural Resource Regulatory Guidance	456-18
		456.10(1) Federal	456-18
		456.10(2) State	456-19
	456.11	Acronyms and Abbreviations	456-20
	456.12	Glossary	456-20
Chapter 457	Sectio	n 4(f) Evaluation	457-1
	457.01	Section 4(f) Requirements	457-1
	457.02	Identifying a Section 4(f) Property	457-2
	457.03	Individual Section 4(f) Compliance	457-3
		457.03(1) De Minimis Section 4(f) Evaluations	457-3
		457.03(2) Programmatic Section 4(f) Evaluations	457-3
	457.04	Cultural Resources May Be Protected Under Section 4(f)	457-7
	457.05	Railroads and Rail Transit Lines	457-7
	457.06	Section 6(f) Conversion May Be Required	457-8
	457.07	Section 4(f) Requirements May Differ for Other Federal Agencies	457-8
	457.08	Procedures for Completing a Section 4(f) Analysis	457-8
	457.09	Section 4(f) and Related Statutes	457-8
	457.10	Abbreviations and Acronyms	457-9
	457.11	Glossary	457-9
Chapter 458	Social	and Community Effects	458-1
	458.01	Social and Community Effects Analysis	458-1
	458.02	Equity Effects – Environmental Justice	458-5
	458.03	Social and Community Effects	458-6
	458.04	Economic Effects	458-7
	458.05	Relocation Impacts	458-8
	458.06	Public Services and Utilities	458-9
	458.07	Public Involvement Requirements – LEP	458-10
		458.07(1) Limited English Proficiency – LEP	458-10
	458.08	Coordination with Tribal Governments	458-11
	458.09	Completing a Social and Community Effects Analysis	458-11
	458.10	Non-Road Project Requirements	458-11
	458.11	Links to Social Analysis Statutes and Regulations	458-12

	458.12	Abbreviations and Acronyms	. 458-12
	458.13	Glossary	. 458-12
Chapter 459	Visual	Impacts	459-1
	459.01	Visual Impacts Analysis Requirements	459-1
		459.01(1) Why we do visual analysis	459-1
		459.01(2) Summary of Requirements	459-1
	459.02	Non Road Project Requirements	459-3
	459.03	Applicable Statutes and Regulations	459-4
		459.03(1) Federal	459-4
		459.03(2) State	459-5
	459.04	Glossary	459-5
Chapter 490	Trackii	ng Environmental Commitments During Design	490-1
	490.01	Commitments Must Be Tracked	490-1
	490.02	Identify Environmental Commitments During Environmental	
		Review and Design	
	490.03	Perform a Constructability Review	
	490.04	Project Design Must Reflect Environmental Commitments	
	490.05	Procedures for Tracking Commitments During Design	
	490.06	Links to Related Statutes	
	490.07	Abbreviations and Acronyms	
	490.08	Glossary	
Chapter 500	Enviro	nmental Permitting	500-1
	500.01	Introduction	
	500.02	Permit Overview	
	500.03	Roles and Responsibilities	500-3
		500.03(1) Resource Agencies	500-3
		500.03(2) Environmental Manager/Assistant Manager/Supervisors	
		500.03(3) Project Environmental Coordinator	
		500.03(4) WSDOT Environmental Technical Experts (Headquarters,	
		Regions, and Modes)	
		500.03(5) Design Team	
		500.03(6) ESO Compliance Solutions Branch	
		500.03(7) Regional Maintenance Environmental Coordinator (RMEC Maintenance Staff	
	500.04	Identify the Required Permits Through Early Coordination	500-5
	500.05	Seek Permit Streamlining Options and Provide Schedule Input	500-5
	500.06	Submit a Complete Permit Application and Obtain Permits	500-6
	500.07	Review and Manage Permits During PS&E	500-7
	500.08	Manage Permits and Conditions During Construction	500-7
	500.09	Permitting Procedures	500-8
	500.10	Links to Permitting Resources	500-8

	500.11	Abbreviations and Acronyms	500-8	
	500.12	Glossary	500-9	
Chapter 530	Tribal Approvals			
•	530.01	WSDOT Policy for Working With Tribes		
	530.02	Treaty Rights		
	530.03	Section 401 Water Quality Certification by Tribes	530-2	
	530.04	Section 106 Consultation	530-2	
	530.05	Archaeological Resources Protection Act Permit	530-2	
	530.06	Hydraulic Project Approval	530-3	
	530.07	Tribal Law	530-3	
	530.08	Permit Assistance	530-3	
Chapter 590	Incorp	orating Environmental Commitments Into Contracts	590-1	
	590.01	WSDOT's Contracts Must Reflect the Environmental Commitments .	590-1	
	590.02	Procedures for Incorporating Commitments Into Contracts	590-1	
	590.03	Glossary	590-2	
Chapter 600	Constr	ruction	600-1	
	600.01	Construction Overview	600-1	
	600.02	Roles and Responsibilities	600-2	
		600.02(1) WSDOT Region/Mode Environmental Manager (REM)	600-2	
		600.02(2) WSDOT Construction Project Engineer (PE)	600-2	
		600.02(3) WSDOT Environmental Coordinator and/or Project Office Inspector	600-2	
		600.02(4) WSDOT Environmental Technical Experts (Regions, Modes, and Headquarters)	600-3	
		600.02(5) Regulatory Agencies	600-3	
		600.02(6) WSDOT Environmental Services Office (Headquarters)	600-4	
	600.03	Construction Compliance Expectations	600-4	
	600.04	Procedures for Construction	600-4	
	600.05	Abbreviations and Acronyms	600-4	
	600.06	Glossary	600-5	
Chapter 610	Prepar	ation for Construction	610-1	
	610.01	Prepare a Compliance Binder or Notebook for the Project	610-1	
	610.02	Discuss Environmental Compliance at the Pre-Construction Meeting .	610-1	
	610.03	Verify Contractor and WSDOT Credentials	610-2	
	610.04	Take Environmental Training	610-2	
	610.05	Provide Notifications and Submittals to Resource Agencies	610-3	
	610.06	Mark Clearing Limits and Protect Sensitive Areas	610-3	
	610.07	Procedures for Construction	610-4	
	610.08	Abbreviations and Acronyms	610-4	
	610.09	Glossary	610-4	

Chapter 620	During	Construction	. 620-1
	620.01	Introduction	. 620-1
	620.02	Air	. 620-1
	620.03	Cultural and Historic	. 620-1
	620.04	Earth (Geology and Soils)	. 620-2
	620.05	Fish, Wildlife, and Vegetation	. 620-2
	620.06	Hazardous Materials (HazMat)	. 620-3
	620.07	Noise	. 620-3
	620.08	Public Services and Utilities	. 620-3
	620.09	Transportation and Traffic	. 620-4
	620.10	Water Quality	. 620-4
	620.11	Wetlands and Other Waters	. 620-5
	620.12	Enforce the Contract During Construction	. 620-5
	620.13	Respond to Project Modifications	. 620-5
	620.14	Respond to Noncompliance	. 620-6
	620.15	Procedures for Construction	. 620-6
	620.16	Abbreviations and Acronyms	. 620-6
	620.17	Glossary	. 620-6
	620.18	Exhibits	. 620-6
Chapter 630	Constr	ruction Close Out for Environmental	. 630-1
	630.01	Close Commitments Upon Completion	. 630-1
	630.02	Prepare As-Built Reports for Wetland and Stream Mitigation Efforts	. 630-1
	630.03	Initiate Post Construction Wetland Mitigation Monitoring	. 630-1
	630.04	Coordinate Long-Term Maintenance	. 630-1
	630.05	Procedures for Close Out of Construction Commitments	. 630-2
	630.06	Abbreviations and Acronyms	. 630-2
	630.07	Glossary	. 630-2
Chapter 700	Mainte	nance and Operations	. 700-1
-	700.01	Environmental Requirements for Maintenance and Operations	. 700-1
		700.01(1) Project Management Phases and Maintenance	. 700-1
	700.02	WSDOT Maintenance and Operation Plans and Policies	
	700.03	Interagency Agreements for Maintenance Activities	
		700.03(1) MOA Between WDFW and WSDOT – July 2016	
		700.03(2) Implementing Agreement – Alternative Mitigation Policy Guidance for Aquatic Permitting	. 700-3
		700.03(3) MOU on Preservation of Agricultural and Forest Lands	
		700.03(4) MOU on Highways Over National Forest Lands	
	700.04	Permits and Approvals	
	700.05	WSDOT Manuals.	
	700.06	Abbreviations and Acronyms	

Chapter 800	Property Management and Disposal		800-1
	800.01	Overview	800-1
	800.02	Environmental Commitments for Utilities Accommodation	800-1
		800.02(1) Accommodation of Utility Facilities within State Hig Right of Way	2
		800.02(2) Utility Work Performed as part of WSDOT Projects .	
	800.03	Environmental Considerations in Real Property Disposal/Lease.	800-2
	800.04	Environmental Considerations in Disposal of Pit Sites	800-4
	800.05	Environmental Considerations for Changes in Limited Access	800-4
	800.06	Statutes and Regulations	800-5
	800.07	Abbreviations and Acronyms	800-5
	800.08	Glossary	800-5
Appendix A	Execut	tive Orders	A-1
Appendix B	Interag	gency Agreements	B-1
Annendiy C	Lattars	Memos and Directives	C-1

430.01 Surface Water Quality Requirements 430.02 Analyzing Surface Water Impacts 303(d) and TMDL Impaired Water Bodies 430.03 Surface Water Interagency Agreements 430.04 430.05 Water Quality Permits and Approvals Non-Road Project Surface Water Requirements 430.06 430.07 Surface Water Quality Resource Materials 430.08 **Applicable Statutes and Regulations** 430.09 Abbreviations and Acronyms 430.10 Glossary

430.01 Surface Water Quality Requirements

Untreated and uncontrolled stormwater runoff from projects can adversely impact water resources. Water quality and other surface water-related issues that WSDOT must address during project development and design include:

- In-water work
- Interference with stream flows
- Critical areas
- Stormwater runoff discharges
- Herbicide application
- Water rights

WSDOT must comply with all applicable federal, state, and local laws, regulations, policies, and plans. According to these laws, regulations, policies, and plans, WSDOT must evaluate potential stormwater impacts prior to submitting permit applications to resource agencies so project construction can proceed.

Surface water quality obligations emerge through the Clean Water Act (CWA) Section 401 certifications, water quality modifications, and compliance with the standards in Washington State's Water Pollution Control laws and regulations (RCW 90.48 and WAC 173-201A). Applications for water quality-related permits include the Joint Aquatic Resources Permit Application (JARPA) for Section 401 Water Quality Certifications, and the National Pollutant Discharge Elimination System (NPDES) permits. Section 430.05 lists permits, certificates, and approvals related to water quality. While this chapter focuses primarily on requirements pertaining to road projects, Section 430.06 describes surface water and water quality requirements specific to ferries, airports, rail, and non-motorized transportation.

Chapter 610 covers aspects of erosion and sediment control. Chapter 620 includes a section on water quality during construction. For other water-related issues required under NEPA and SEPA see Chapters 431, 432, and 433.

430.02 Analyzing Surface Water Impacts

WSDOT estimates potential surface water impacts. The process begins during scoping and continues through the NEPA and SEPA environmental documentation process. If the project may result in adverse impacts to surface water, NEPA and SEPA require a surface water impact analysis to be completed and recorded in the environmental document (see Chapter 400). Surface water impact analysis involves characterizing surface water, groundwater, wellhead protection areas, source water protection areas, soils and topographic features affecting basin hydrology, existing water quality conditions, and land use patterns affecting stormwater runoff conditions. The analysis also includes assessing potential impacts to water quality in a watershed.

- 1. **Determining the Necessary Level of Effort** A proposed project generally needs to analyze surface water impacts when the project could affect receiving waters by:
 - Increasing the amount of pollutants discharged to surface waters.
 - Increasing peak runoff flows to surface waters.
 - Presenting a risk of eroded sediments or spilled pollutants entering surface waters.
 - Involving construction within surface water bodies, their buffers, or floodplains.

Situations where build options reduce the amount of pollutants or peak flows to surface waters may also require a surface water impact analysis if significant differences exist in the water quality benefits provided by each of the alternatives. Document the analysis of surface water impacts as part of the environmental document for the project (i.e., ECS, EA, or EIS). In rare cases, when warranted by the nature of the project, the analysis can be documented in a separate discipline report which supplements the environmental document. In these situations, use the Surface Water Discipline Report Checklist to help ensure adequate consideration of all project-related surface water issues in the report.

In the event uncertainty exists as to whether surface water impacts may occur as a result of the project, perform a preliminary investigation of the impacts from each of the alternatives. Project managers can also contact the regional water quality lead for assistance. Terminate the investigation if it becomes apparent no significant impacts or differences in water quality exist among the alternatives. In the project file, document the rationale for the determination that the project did not need a surface water impact analysis.

- 2. **Methodology for Analyzing Surface Water Impacts** Calculate annual pollutant loads to assess potential impacts of a project. The Surface Water Technical Guidance describes the two appropriate methods to use in the early planning stage of a project. Do not use other pollutant loading methodologies in analyzing surface water impacts (i.e., the Highway Runoff Dilution and Loading Stormwater (HIRUN) model).
- 3. *Highway Runoff Manual* The *Highway Runoff Manual* M 31-16 (HRM) summarizes stormwater management requirements and describes approved methods of managing stormwater runoff known as Best Management Practices (BMPs). Used together, HRM and *Hydraulics Manual* M 23-03, provide tools for designing effective stormwater collection, conveyance, and treatment systems for highways, ferry terminals, park and ride lots, and other transportation-related facilities.

The project stormwater designer must first follow HRM Chapter 2 guidelines for integrating the planning and design of stormwater-related project elements into the context of WSDOT's project development process. Then the designer must use Chapter 3

to determine the applicable minimum requirements for a specific project. In most instances, this process will spur the need to design construction and post construction BMPs according to the criteria provided in Chapters 4 and 5. With release of the 2014 HRM, what was formerly HRM Chapter 6 became a separate document titled *Temporary Erosion and Sediment Control Manual* M 3109 (TESCM).

The TESCM provides WSDOT procedures for meeting the statewide stormwater pollution prevention planning (SWPPP) discharge sampling and reporting requirements in the NPDES Construction Stormwater General Permit (CSWGP). It includes criteria for selecting appropriate erosion and sediment control BMPs, as well as guidelines on water quality monitoring for projects required to monitor runoff quality and potential effects to receiving water during construction.

The Washington State Department of Ecology (Ecology) approved the HRM as equivalent to the Ecology *Stormwater Management Manuals* for Western and Eastern Washington for compliance with Ecology-issued stormwater permits and WAC 173-270.

Most projects lend themselves to relatively straightforward application of one or more of the BMP options presented in the HRM. See HRM Section 1-4 on who to contact in instances where a site presents a challenge and does not lend itself easily to the approaches prescribed in the manual.

430.03 303(d) and TMDL Impaired Water Bodies

The CWA Section 303(d) requires Washington State to identify polluted water bodies every two years and submit the list to the U.S. Environmental Protection Agency (USEPA). Ecology develops a Total Maximum Daily Load (TMDL) for each water body segment included on the 303(d) list (40 CFR 130.7). TMDL water cleanup plans:

- Identify water pollution problems in the watershed.
- Specify how much pollution needs to be reduced or eliminated.
- Provide targets and strategies to achieve beneficial uses.
- Include a TMDL effectiveness monitoring plan to verify compliance with targets.

Once approved by USEPA, TMDL-related obligations can be included as commitments in the Corps Section 404 and 401, or as additional requirements in NPDES 402 stormwater permits.

Ecology may assign WSDOT specific action items, compliance timelines, and waste load allocations (WLAs) when a TMDL identifies WSDOT discharges as a source or conveyer of the pollutant of concern. Ecology includes USEPA approved TMDLs that contain WLAs and/or actions for WSDOT in Appendix 3 of WSDOT's NPDES Municipal Stormwater Permit.

For 303(d)s and TMDLs approved by USEPA that do not specifically identify WSDOT stormwater discharges as a pollutant source, projects should avoid discharging stormwater to the impaired water body, and avoid adverse impacts where feasible. WSDOT's Water resources policies and procedures webpage provides guidance for how to determine if stormwater from a project will discharge to an impaired water body and how to determine impacts. For more information on TMDLs or 303(d) listings, contact the Stormwater and Watersheds Program in the Environmental Services Office, or visit Ecology's Water Quality Improvement website.

430.04 Surface Water Interagency Agreements

Appendix B contains the following interagency agreements pertaining to surface water:

• Memorandum of Agreement (MOA) on Hydraulic Project Approvals for Transportation Activities – WSDOT and Washington Department of Fish and Wildlife (WDFW) signed the "Administration of Hydraulic Project Approvals for Transportation Activities and Implementation of the Fish Passage Retrofit Program and Chronic Deficiency Program" MOA to establish mutual understanding and procedures between the agencies for complying with the Hydraulic Code Rules (WAC 220-660) applicable to transportation projects. Additional information about HPAs is available in Chapter 2 of the Complete Permit Application Guidance.

• Implementing Agreement Regarding Application of the Highway Runoff Manual – In February 2009, WSDOT and Ecology signed an implementing agreement committing WSDOT to apply the HRM statewide to direct the planning, design, construction, and maintenance of stormwater facilities. In March 2014 this implementing agreement was amended and revised.

430.05 Water Quality Permits and Approvals

WSDOT must comply with all applicable federal, state, and local laws, regulations, policies, and plans. Consider obligations for each water quality permit or approval listed in this section during design and environmental review.

Project notification to Ecology occurs through submittal of a JARPA application, or through telephone/email for:

- All new construction projects requiring a CWA Section 401 Water Quality Certification.
- Large or contentious projects, as well as those involving a significant amount of in-water work.
- Any project not expected to or that does not comply with conditions listed in the interagency agreements (Appendix B).

Surface water quality requirements and BMPs get implemented through the JARPA process, NPDES permits, WSDOT's HRM, actions triggered from Biological Opinions, and project-specific BMPs. Additional information can be found on the Environmental permits and approvals website.

430.05(1) Federal

- CWA Section 404 Permit Wetland/Streams
- CWA Section 401 Water Quality Certification This certification requires tribal
 consultation or approval under federal statutes. The Confederated Tribes of the Chehalis
 Reservation, Kalispel Tribe of Indians, Makah Tribe, Port Gamble S'Klallam Tribe,
 Puyallup Tribe of Indians, Spokane Tribe of Indians, and Tulalip Tribe have authority to
 approve Section 401 Water Quality Certifications.
- CWA NPDES Construction Stormwater General Permit
- CWA NPDES Industrial Stormwater General Permit
- CWA NPDES WSDOT Municipal Stormwater General Permit
- CWA NPDES General Permits
- Coastal Zone Management Act Consistency Determination

430.05(2) State

- Hydraulic Project Approval
- Aquatic Lands Use Authorization

430.05(3) Local

- Floodplain Development Permit
- Shoreline Permits/Exemptions
- · Critical Areas Ordinance Permit

430.06 Non-Road Project Surface Water Requirements

430.06(1) Ferries

• General Permit Requirements – The ferry system must abide by the same permits as the road system for upland and aquatic projects. These most commonly include the US Army Corps of Engineers Section 10 or Section 404 permits, (including Nationwide Permits (NWPs) and Letters of Permission), U.S. Coast Guard (USCG) Section 9, WDFW Hydraulic Project Approval (HPA), and local shoreline permits. Washington State Ferries (WSF) typically obtains these permits through the JARPA process. WSF terminals and facilities falling within the geographic scope of the Phase 1 and Phase 2 NPDES municipal stormwater permits have coverage under WSDOT's NPDES municipal stormwater permit.

In order to comply with permit requirements, it is important to know the accurate distance from the shoreline to the project. For marine water, measure the distance to the shoreline from the mean higher high water (MHHW). For fresh water, measure the distance from the ordinary high water mark (OHWM) or line.

 NPDES Industrial Stormwater General Permit – This permit governs stormwater discharges associated with industrial activities at the WSF Eagle Harbor vessel maintenance facility.

430.06(2) Airports, Rail, and Nonmotorized Facilities

Airport, rail, and nonmotorized projects are subject to the same water quality policies, procedures, and permits as road projects. Rail projects and railroad fills, including ties, rails, and structures over streams, are all considered pervious. For examples of pervious and impervious pavement, refer to the glossary in the HRM. To prevent materials from falling off trains into waterbodies, enclosed structures must be used to transport materials. A separate stormwater design manual exists for airports, but it has not been amended to meet Ecology's 2012 stormwater manual updates. Contact the Aviation Division for assistance designing stormwater treatment adjacent to airports.

430.07 Surface Water Quality Resource Materials

1. GIS Workbench – The WSDOT GIS Environmental Workbench provides a GIS interface for internal WSDOT users. It has numerous environmental and natural resource management data layers that provide useful information for surface water quality analyses. WSDOT works with federal, state, and local agencies to maintain a collection of the best available data for statewide environmental analysis. Available databases relevant to surface water quality include water resource inventory areas (WRIAs) and sub-basins, major shorelines, CWA Section 303(d) Impaired Waters and TMDLs, and NPDES municipal stormwater permit areas.

2. FHWA Guidance Documents and Resources

- FHWA Technical Advisory FHWA Technical Advisory T 6640.8A (October 30, 1987) provides guidelines for preparing environmental documents.
- FHWA Environmental Review Toolkit and Guidebook This online resource contains several guidance documents and federal MOAs on topics related to surface water quality, the CWA, and coastal zone management.

3. Department of Ecology Resources

- Water Quality 305(b) Assessment The CWA Section 305(b) requires Washington State to prepare a water quality assessment report every five years and submit it to USEPA. In addition, USEPA requires the state to submit certain assessment data annually for compilation in a national report. For access to the data and a description of requirements for ecoregions, stream/river basins, estuaries, and lakes, refer to the Washington State's Current Water Quality Assessment.
- Watershed Basin Reports and Action Plans (Local or State Plans) Many watershed and basin plans include specific recommended action items on priority environmental issues. The surface water analysis should address the guidance outlined in watershed/basin action plans related to surface waters.

430.08 Applicable Statutes and Regulations

This section identifies the primary statutes and regulations applicable to water quality issues.

430.08(1) Federal

- National Environmental Policy Act The National Environmental Policy Act (NEPA), 42 USC 4321, requires that all major actions sponsored, funded, permitted, or approved by federal agencies undergo environmental planning. This planning ensures that environmental considerations, such as impacts to water quality, receive appropriate consideration during decision making. 23 CFR 771 (FHWA) and 40 CFR 1500–1508 (CEQ) contain Federal implementing regulations. For details on NEPA procedures see Chapter 400.
- 2. Clean Water Act The Water Pollution Control Act, better known as the Clean Water Act (CWA), 33 USC 1251 et seq., provides federal regulation of water pollution sources. In Washington State, USEPA has delegated administrative authority of the CWA to Ecology except on tribal and Federal lands (and discharges to tribal waters).

3. **Endangered Species Act (ESA)** – USFWS and NOAA Fisheries administer this act. A federal nexus triggers formal consultation under the act. These triggers include permits, funding or actions on federal land, and by the potential harm, harassment, or take of listed species or impacts to their habitat. Informal consultation, under Section 10 of the act, requires applicants to comply with the ESA even if a federal nexus does not occur.

The ESA has relevance to discharges to surface waters with listed aquatic species. The presence of salmonids that are listed under the ESA within a waterbody that is receiving surface water discharges may trigger additional requirements for surface water discharges beyond those required in the HRM or by Ecology. Contact a WSDOT project biologist about any additional requirements due to the presence of ESA listed species in the project-effected watershed.

430.08(2) State

- State Environmental Policy Act (SEPA) SEPA requires that all major actions sponsored, funded, permitted, or approved by state and/or local agencies undergo planning to ensure environmental considerations during decision making, including impacts to surface water quality. WAC 197-11 and WAC 468-12 (WSDOT) describe state implementing regulations. For details on SEPA procedures see Chapter 400.
- 2. **State Water Quality Laws and Rules** The Water Pollution Control Act (RCW 90.48) is the primary water pollution law for Washington State. State statute prohibits the discharge of pollutants into waters of the state unless authorized. WAC 173-201A identifies and mandates water quality standards pertaining to surface waters. WSDOT must apply all known, available, and reasonable methods of prevention, control, and treatment (AKART) prior to discharge into the state's waters.
 - With respect to all state highway rights-of-way in the Puget Sound basin under WSDOT control, WAC 173-270-030(1) requires WSDOT to use the HRM to direct stormwater management for its existing and new facilities and rights-of-way. Exceptions where more stringent stormwater management requirements may apply are addressed in WAC 173-270-030(3)(b).
- 3. Coastal Zone Management (CZM) Act Certification Ecology includes a CZM Act Certification consistency response with the CWA Section 401 certification for any work in Washington's 15 coastal counties. Additional information is available in Chapter 4 of the Complete Permit Application Guidance.
- 4. **Hydraulic Code** WDFW administers the HPA program under the State Hydraulic Code. This code protects fish and their aquatic environment. HPA permits include provisions that list BMPs that protect water quality.

430.08(3) Tribal

Some tribes have adopted specific water quality standards that may be stricter than those required by Ecology. For projects where stormwater is discharging within tribal lands please coordinate with your region's water quality program staff to determine what standards apply. Information about Section 401 Water Quality Certification is available in Chapter 530.

430.09 Abbreviations and Acronyms

AKART All Known, Available, and Reasonable Methods of Prevention, Control, and

Treatment

BMP Best Management Practice

CEQ Council on Environmental Quality

CFR Code of Federal Regulations
Corps US Army Corps of Engineers

CSWGP Construction Stormwater General Permit

CWA Clean Water Act

CZM Coastal Zone Management

Ecology Washington State Department of Ecology

EA Environmental Assessment

ECS Environmental Classification Summary

EIS Environmental Impact Statement
ERS Environmental Review Summary

ESA Endangered Species Act

FHWA Federal Highway Administration
GIS Geographic Information System
HPA Hydraulic Project Approval

HIRUN Highway Runoff Dilution and Loading Stormwater model

HRM Highway Runoff Manual M 31-16

JARPA Joint Aquatic Resources Permit Application

MHHW Mean Higher High Water
MOA Memorandum of Agreement

NEPA National Environmental Policy Act

NOAA National Oceanic and Atmospheric Administration
NPDES National Pollutant Discharge Elimination System
NWP Nationwide Permit (US Army Corps of Engineers)

OHWM Ordinary High Water Mark or line RCW Revised Code of Washington State SEPA State Environmental Policy Act

SWPPP Stormwater Pollution Prevention Plan

TESCM Temporary Erosion and Sediment Control Manual M 3109

TMDL Total Maximum Daily Load

USC United States Code
USCG U.S. Coast Guard

USEPA U.S. Environmental Protection Agency

USFWS U.S. Fish and Wildlife Service WAC Washington Administrative Code

WDFW Washington State Department of Fish and Wildlife

WLA Waste Load Allocation

WRIA Water Resource Inventory Area

WSDOT Washington State Department of Transportation

WSF Washington State Ferries

430.10 Glossary

These definitions provided context for the Stormwater process. Some terms may have other meanings in a different context.

Council on Environmental Quality (CEQ) – Coordinates Federal environmental efforts and works closely with agencies and other White House offices on the development of environmental policies and initiatives.

Coastal Zone Management (CZM) Act Certification – The Act, administered by NOAA's Office of Ocean and Coastal Resource Management, provides for management of the nation's coastal resources, including the Great Lakes, and balances economic development with environmental conservation and applies to fifteen coastal counties in WA which are located adjacent to salt water.

Highway Runoff Manual (HRM) – WSDOTs *Highway Runoff Manual* M 31-16 directs the planning and design of stormwater management facilities that meet state and Federal regulations for new and redeveloped Washington state highways, rest areas, park-and-ride lots, ferry terminals, and highway maintenance facilities throughout the state.

National Pollution Discharge Elimination System (NPDES) – Pollution control permits that require point source dischargers to obtain permits. These are issued to WSDOT and other entities, by Ecology, for construction stormwater, municipal separate storm sewer systems, industrial, and sand and gravel operations.

Stormwater – That portion of precipitation that does not naturally percolate into the ground or evaporate, but flows via overland flow, interflow, pipes, and other features of a stormwater drainage system into a defined surface water body or a constructed infiltration facility.

Surface Water – All water naturally open to the atmosphere, such as rivers, lakes, reservoirs, ponds, streams, wetlands, seas, and estuaries.

Total Maximum Daily Load (TMDL) – A requirement of the Clean Water Act, TMDLs consist of a watershed-based pollution control plan developed to address water quality impairment.

Watershed – The land area that drains into a surface waterbody; the watershed for a major river may encompass a number of smaller watersheds that ultimately combine at a common point.

Waters of the State or State Waters – Lakes, rivers, ponds, streams, inland waters, underground waters, salt waters and all other surface waters and watercourses located within the jurisdiction of the state of Washington. (RCW 90.48.020)

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Chapter 630

Construction Close Out for Environmental

Close Commitments Upon Completion
 Prepare As-Built Reports for Wetland and Stream Mitigation Efforts
 Initiate Post Construction Wetland Mitigation Monitoring
 Coordinate Long-Term Maintenance
 Procedures for Close Out of Construction Commitments
 Abbreviations and Acronyms
 Glossary

630.01 Close Commitments Upon Completion

Most construction commitments are performed by the contractor, so achieving contract physical completion should be cause for closing out the commitment. WSDOT is committed to tracking commitments (RCW 47.85.040), which includes closing them upon completion. This is a difficult task considering the volume of commitments. However, WSDOT employees that use the Commitment Tracking System (CTS) can easily close commitments using the "Commitment Status" feature.

• Refer to Procedure 630-a for guidance closing out completed commitments.

630.02 Prepare As-Built Reports for Wetland and Stream Mitigation Efforts

If wetland or stream mitigation was constructed for the project, WSDOT must send as-built reports to the Washington State Department of Ecology and U.S. Army Corps of Engineers. Refer to the project permits for specific as-built report and timing requirements.

• Refer to Procedure 630-c to coordinate preparing wetland/stream mitigation as built reports.

630.03 Initiate Post Construction Wetland Mitigation Monitoring

If a wetland mitigation site was constructed for the project, WSDOT is obligated to monitor wetland mitigation sites for up to ten years. As construction nears completion, the Project Engineer must submit information to the Headquarters Wetland Program so monitoring can commence. Use the Monitoring Setup Form to notify the Wetland Program.

630.04 Coordinate Long-Term Maintenance

WSDOT regularly makes project-level commitments that require long-term care. It is vital WSDOT's Maintenance and Operations personnel receive a copy of and understand these long-term compliance expectations, including maintenance for mitigation sites. WSDOT must maintain these sites in perpetuity. Transition from post construction wetland monitoring to maintenance is specifically described in Chapter 700.

• Refer to Procedure 630-d to ensure long-term commitments are effectively handed off.

630.05 Procedures for Close Out of Construction Commitments

The procedures available for construction on the WSDOT internet include:

- Use CTS to close out completed commitments.
- Request mitigation monitoring services of the Wetland Program.
- Coordinate the preparation of wetland/stream mitigation as built reports.
- Ensure Maintenance and Operations receive commitments requiring long-term maintenance.

630.06 Abbreviations and Acronyms

See Section 600.05 for a list of abbreviations and acronyms

630.07 Glossary

See Section 600.06 for the glossary.

Over the years, WSDOT has entered into agreements with various agencies to clarify how they intend to deal with various environmental matters. These agreements include Memoranda of Understanding (MOUs), Memoranda of Agreement (MOAs), Implementing Agreements (IAs), and other interagency agreements. However, as circumstances change, these agreements (or parts of them) can become obsolete, and the agencies will occasionally void, replace, or amend their agreements. If you have questions about the status of an agreement, contact the WSDOT Environmental Services Office at 360-705-7493.

WSDOT's current agreements with other agencies on various environmental matters that affect WSDOT's business practices, include the following:

Agreement With	Subject/Link to Agreement
Ecology, WDFW	Alternative Mitigation Policy Guidance for Aquatic Permitting
FHWA, NMFS,USFWS	Assessing Stormwater Effects in Biological Assessments
CTUIR, FHWA	Coordination and Consultation on State Transportation Activities
Ecology	Coordination and Cooperation on Environmental Issues Under Ecology Jurisdiction
USCG, FHWA	Coordinating to Improve Bridge Planning and Permitting
DOH	Drinking Water Well Protection (Sanitary Control Areas)
WSCC	Farmland and Forest Preservation
PSCAA	Fugitive Dust
USFS	Highways Over National Forest Lands
Ecology	Highway Runoff Manual Implementing Agreement
ACHP, FHWA, SHPOs	Historic Properties (Nationwide)
ACHP, FHWA, WSHPO	Historic Properties (Statewide Programmatic Agreement Implementing Section 106)
WDFW	Hydraulic Project Approvals Including Fish Passage and Chronic Environmental Deficiencies
FHWA	NEPA Programmatic Categorical Exclusions (PCE)
FHWA	Stewardship and Oversight Agreement
FHWA, FTA, Sound Transit	Noise Methodology and Criteria
FHWA, USEPA	Sole Source Aquifers
WDNR	Utilities on Bridges Over Aquatic Lands
ACOE, Ecology, FHWA, NMFS, USEPA, USFWS, WDFW	Wetland Compensation Bank Program
Ecology	Use of Environmental Covenant Alternatives at WSDOT Sites

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